

Why Air Traffic Control Must Be Modernized to Safely Integrate Unmanned Aerial Vehicles

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Abstract - The rapid expansion of unmanned aerial vehicle (UAV) operations is transforming the aviation industry and introducing new challenges for Air Traffic Control (ATC) systems that were originally designed to manage cooperative, crewed aircraft operating within predictable airspace environments. As UAVs become increasingly integrated into the National Airspace System (NAS), legacy surveillance, communication, and traffic management infrastructures face growing limitations in supporting safe, efficient, and reliable operations. This paper examines the evolution of ATC, the growth of UAV operations and global air traffic, the operational constraints of legacy ATC systems, and the emerging technological, cybersecurity, human factors, and regulatory challenges associated with integrating UAVs into controlled airspace. It argues that incremental technological improvements alone are insufficient to address these challenges and that effective modernization requires a comprehensive systems-level approach that integrates surveillance, secure communications, automation, cybersecurity, regulatory frameworks, and human decision-making. By establishing the operational context and defining the need for comprehensive ATC modernization, this paper provides the conceptual foundation for the subsequent literature review and empirical research presented in this dissertation. The findings emphasize that understanding current modernization strategies, technological capabilities, and remaining research gaps is essential for supporting the safe and efficient coexistence of crewed and uncrewed aircraft within increasingly complex airspace.

Keywords: Air Traffic Control, ATC modernization, unmanned aerial vehicles, UAV integration, National Airspace System, surveillance systems, cybersecurity, systems engineering.

I. Introduction

The aviation industry is undergoing one of the most significant operational transformations since the introduction of modern Air Traffic Control (ATC). Rapid increases in commercial air travel, expanding cargo operations, and the widespread adoption of Unmanned Aerial Vehicles (UAVs)

are fundamentally changing how the National Airspace System (NAS) is utilized. While existing ATC systems have successfully supported decades of safe and efficient flight operations for conventional aircraft, they were developed for an operating environment that differs considerably from today's increasingly complex and interconnected airspace. As aviation continues to evolve, the limitations of legacy surveillance, communication, and traffic management technologies have become more apparent, creating new challenges for maintaining safety, efficiency, and operational resilience [1], [5], [6], [14].

Unlike conventional aircraft, UAVs introduce operational characteristics that were not anticipated when existing ATC infrastructure was designed. Many UAVs operate at lower altitudes, possess different performance characteristics, and may lack the cooperative surveillance capabilities traditionally relied upon by air traffic controllers. At the same time, continued growth in passenger demand, commercial aviation, and advanced air mobility concepts is placing additional pressure on an already constrained airspace system. These concurrent developments require ATC to manage a more diverse population of airspace users while maintaining the high levels of safety expected throughout the aviation industry [7], [14], [16], [17].

Modernization efforts have already begun through initiatives such as the Federal Aviation Administration's Next Generation Air Transportation System (NextGen), which seeks to improve surveillance, navigation, communications, and information sharing through advanced digital technologies. Although these initiatives represent substantial progress, they also introduce new technical, operational, and cybersecurity considerations that must be addressed before fully integrated airspace operations can be achieved. Furthermore, advances in automation and artificial intelligence offer opportunities to enhance decision support and situational awareness but must be carefully balanced with human oversight to ensure safe and reliable operations [6], [15], [22], [24].

The purpose of this paper is to examine why modernization of ATC has become a strategic necessity for the safe integration of UAVs into the NAS. Rather than providing

an exhaustive review of available technologies, this paper establishes the operational context, identifies the principal limitations of legacy ATC systems, and explains the emerging challenges that are driving modernization efforts. These discussions provide the foundation for a more comprehensive examination of contemporary surveillance technologies, cybersecurity considerations, and operational solutions presented in subsequent research.

II. Background / Evolution of Air Traffic Control

The NAS has evolved over more than a century to support the safe and efficient movement of aircraft throughout the United States. Early aviation operations relied primarily on visual navigation and limited communication between pilots and ground personnel. As commercial aviation expanded during the twentieth century, increasing aircraft speeds, higher traffic volumes, and more complex flight operations necessitated the development of structured air traffic management procedures. These changes led to the establishment of standardized regulations, controlled airspace classifications, radar surveillance, and centralized ATC services that collectively form the foundation of the modern NAS [2], [3], [4].

The introduction of radar surveillance following World War II marked a significant advancement in ATC capability by enabling controllers to monitor aircraft positions beyond visual observation. Subsequent improvements in navigation aids, voice communications, flight planning systems, and automation enhanced the ability of controllers to safely separate aircraft operating in increasingly congested airspace. Throughout the latter half of the twentieth century, the Federal Aviation Administration (FAA) continued to refine operational procedures and infrastructure to improve efficiency while maintaining the high safety standards expected of the U.S. aviation system [4], [5], [9].

Although the existing ATC architecture has demonstrated remarkable effectiveness in supporting conventional manned aviation, much of its underlying infrastructure was designed for an environment characterized by predictable flight routes, cooperative surveillance technologies, and relatively homogeneous aircraft performance. Advances in digital communications, satellite-based navigation, and aircraft surveillance have gradually supplemented legacy radar-based operations; however, many core ATC principles continue to reflect assumptions established decades ago when unmanned aircraft operations were not anticipated [5], [6], [10].

Recognizing the need to modernize the NAS for future aviation demands, the FAA initiated the Next Generation Air Transportation System (NextGen), a long-term transformation intended to improve surveillance, navigation,

communications, information sharing, and air traffic management through advanced digital technologies. NextGen incorporates capabilities such as Automatic Dependent Surveillance-Broadcast (ADS-B), Performance-Based Navigation (PBN), System Wide Information Management (SWIM), and Data Communications (Data Comm) to enhance operational efficiency, increase situational awareness, and improve the overall performance of the NAS. These initiatives represent an evolutionary transition from ground-based infrastructure toward an increasingly networked and data-driven air traffic management system capable of supporting future operational requirements [6], [11], [12], [13].

The historical evolution of the NAS demonstrates that Air Traffic Control has continuously adapted to accommodate advances in aviation technology and increasing operational demand. Understanding how today's ATC architecture developed provides essential context for evaluating the emerging challenges associated with integrating UAVs into controlled airspace. As aviation continues to evolve, the historical progression of ATC modernization serves as the foundation for examining why additional advancements are necessary to safely support the next generation of airspace users.

III. Growth of UAV Operations

The rapid expansion of UAV operations represents one of the most significant developments in modern aviation. Once limited primarily to military applications, UAVs are now routinely employed across commercial, governmental, public safety, scientific, and recreational sectors. Advancements in aircraft design, miniaturized sensors, autonomous flight capabilities, and digital communication technologies have enabled UAVs to perform an increasingly diverse range of missions, including infrastructure inspection, precision agriculture, environmental monitoring, emergency response, cargo delivery, aerial imaging, and surveillance [14], [16], [18], [19].

The widespread adoption of UAV technology has been accompanied by substantial growth in aircraft registrations and flight activity. The FAA projects continued increases in both recreational and commercial UAV operations as new applications emerge and regulatory frameworks mature. Unlike conventional aircraft, many UAV missions are conducted at low altitudes, within urban environments, or beyond the visual line of sight (BVLOS), creating operational scenarios that differ significantly from those for which the existing ATC system was originally designed [7], [15], [20].

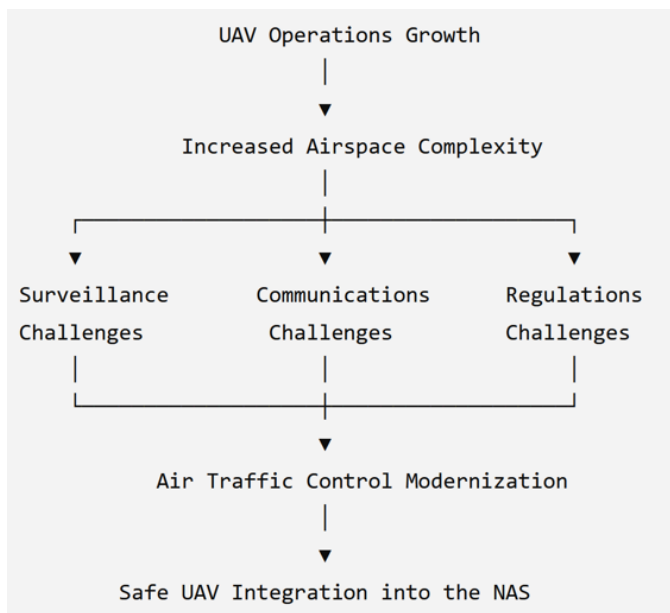


Figure 1: Illustrates how increasing UAV operations contribute to greater airspace complexity and motivate modernization of surveillance, communications, and regulatory capabilities

As UAV operations continue to diversify, the characteristics of these aircraft introduce new operational considerations for the NAS. UAVs vary considerably in size, performance, endurance, communication capabilities, and levels of autonomy. While some platforms incorporate cooperative surveillance technologies such as ADS-B or Remote Identification (Remote ID), others operate with limited electronic visibility, making detection and tracking more challenging. This diversity complicates traffic management and increases the need for surveillance systems capable of maintaining situational awareness across a heterogeneous airspace environment [5], [6], [21].

Regulatory agencies have responded to the rapid growth of UAV operations by establishing certification requirements, operational limitations, and remote identification standards intended to promote safe integration into shared airspace. These evolving regulations seek to balance innovation with aviation safety while supporting the continued expansion of commercial UAV applications. At the same time, industry initiatives involving advanced air mobility, autonomous flight operations, and Unmanned Aircraft System Traffic Management (UTM) concepts continue to reshape expectations for future airspace operations. As these technologies mature, effective coordination between conventional ATC systems and emerging unmanned traffic management capabilities will become increasingly important [11], [17], [22], [23].

The continued growth of UAV operations reflects a fundamental transformation in the composition of the NAS. Rather than representing a temporary technological trend,

unmanned aircraft have become an enduring component of modern aviation that will continue to influence airspace management, operational procedures, and infrastructure planning. Understanding the scale and diversity of UAV operations provides essential context for evaluating the broader challenges associated with integrating unmanned and conventional aircraft within a common airspace environment.

IV. Growth of Global Air Traffic

The rapid growth of global aviation has significantly increased the operational demands placed on ATC systems. Commercial passenger travel continues to expand alongside cargo operations, military aviation, business aviation, and emerging air mobility initiatives. Forecasts published by the FAA, International Air Transport Association (IATA), Boeing, and Airbus project sustained long-term growth in both passenger volumes and aircraft operations, resulting in increasingly congested airspace and greater complexity in traffic management [14], [16]–[19].

Rising air traffic volumes place considerable pressure on the NAS, particularly within terminal airspace, major metropolitan regions, and high-density flight corridors. As the number of aircraft operating simultaneously continues to increase, controllers must manage more arrivals, departures, route modifications, and conflict resolution tasks while maintaining the high safety standards expected throughout the aviation industry. These increasing operational demands reduce available system capacity and require ATC technologies capable of processing larger volumes of surveillance and communication data in real time [2], [6], [14].

The continued expansion of air transportation also exposes the limitations of legacy ATC infrastructure. Much of the existing surveillance architecture was developed for lower traffic densities and relatively predictable flight operations. Traditional radar surveillance and voice-based communications remain effective for conventional aircraft operations but become progressively less efficient as traffic density increases and the diversity of airspace users expands. Maintaining safe aircraft separation under these conditions often requires conservative operating procedures that reduce airspace capacity and contribute to delays, congestion, and operational inefficiencies [1], [5], [6].

Forecasts indicate that these challenges will continue over the coming decades as passenger demand, commercial freight transportation, and advanced aviation technologies expand simultaneously. The introduction of increasing numbers of UAVs into already congested airspace further compounds these operational pressures by introducing aircraft with different flight characteristics, surveillance requirements,

and communication capabilities. Consequently, future ATC systems must accommodate both continued growth in conventional aviation and the integration of unmanned aircraft while maintaining safety, efficiency, and operational resilience throughout the NAS [6], [14], [16]–[19].

As shown in Table 1, projected increases in passenger demand and aircraft operations are expected to place

progressively greater demands on ATC systems. These projections illustrate that future modernization efforts must address not only higher traffic volumes but also evolving operational, automation, and cybersecurity challenges associated with managing increasingly complex airspace.

Table 1: Projected Air Traffic Growth and Operational Impacts on Air Traffic Control

Year	Projected Passenger Demand (Billions)	Estimated Annual Growth	Primary Operational Challenge	Expected Impact on ATC Operations
2025	1.35	2.8%	Increasing traffic density	Higher controller workload and reduced scheduling flexibility
2030	1.6	3.0%	Mixed crewed and uncrewed operations	Increased surveillance complexity and conflict detection demands
2035	1.9	3.2%	Expansion of BVLOS and Advanced Air Mobility	Greater reliance on digital surveillance and automated decision support
2040	2.2	3.3%	Network-centric ATC operations	Increased dependence on resilient communications and cybersecurity
2045	2.5	3.5%	Highly integrated autonomous airspace	Comprehensive systems-level modernization required to maintain safety and efficiency

V. Legacy ATC Limitations

The ATC system has maintained an exceptional safety record for decades by providing surveillance, communication, navigation, and separation services for conventional manned aircraft. However, much of the current infrastructure was developed when aircraft operations were more predictable, traffic volumes were significantly lower, and unmanned aircraft were not considered part of the NAS. As aviation continues to evolve, many components of the legacy ATC system are approaching the limits of their original design capabilities, creating operational challenges that complicate the safe integration of emerging airspace users [1], [5], [6].

One of the most significant limitations involves surveillance capability. Primary and secondary radar systems were designed to detect and track conventional aircraft operating at medium and high altitudes with relatively large radar cross sections. Small UAVs frequently possess significantly smaller radar signatures, operate at much lower altitudes, and maneuver differently than traditional aircraft, making them more difficult to detect and continuously track using existing surveillance infrastructure. Environmental clutter, terrain masking, buildings, vegetation, and other physical obstructions further reduce radar performance in the

low-altitude operating environment where many UAV missions are conducted [1], [2], [5].

Communication systems also present important operational constraints. Conventional ATC communications rely primarily on voice transmissions between controllers and pilots operating within established aviation procedures. While this communication model has proven highly effective for traditional aircraft, it becomes increasingly difficult to scale as traffic density increases and unmanned aircraft become more prevalent. Many UAVs rely on digital command-and-control links, satellite communications, or autonomous flight management systems rather than continuous voice communication with air traffic controllers. The coexistence of these fundamentally different communication methods introduces additional complexity into airspace management and increases the need for modernized communication architectures capable of supporting diverse aircraft operations [5], [6].

Table 2 compares the operational characteristics of traditional radar and ADS-B, illustrating the operational tradeoffs associated with transitioning from legacy surveillance systems to more connected, digital air traffic management technologies.

Table 2: Comparison of Legacy Radar and ADS-B Systems

Capability	Legacy Radar	ADS-B	Operational Implication
Primary Surveillance Method	Ground-based radar returns	GNSS position broadcast	ADS-B provides cooperative surveillance while radar remains independent.
Position Update Rate	Typically every 4–12 seconds	Approximately once per second	More frequent updates improve situational awareness.
Position Accuracy	Moderate; depends on radar geometry	High; GNSS-derived	Improved tracking precision for equipped aircraft.
Low-Altitude Performance	May be limited by terrain and line-of-sight	Generally unaffected by terrain if signal is received	Better continuity where radar coverage is reduced.
Infrastructure Requirements	Radar installations and maintenance	Aircraft avionics plus ADS-B ground network	Different investment and sustainment models.
Cybersecurity Considerations	Limited network exposure	Requires protection against spoofing, jamming, and data integrity threats	Cyber resilience becomes an operational requirement.

Legacy surveillance and communication systems also affect controller situational awareness. Air traffic controllers rely on accurate, timely, and comprehensive surveillance information to maintain aircraft separation and ensure safe traffic flow. Incomplete or delayed detection of low-observable aircraft reduces the quality of the operational picture available to controllers and increases workload during conflict detection and resolution. As traffic volumes continue to increase, maintaining situational awareness using existing surveillance technologies becomes progressively more challenging, particularly in complex terminal environments where aircraft density is highest [2], [5], [6].

Perhaps the greatest operational concern involves surveillance coverage at low altitudes. Existing radar networks were optimized for conventional aircraft operating along established airways rather than for large numbers of small aircraft conducting missions below traditional radar coverage. Consequently, many low-altitude operating areas experience reduced surveillance performance, creating gaps in aircraft detection and tracking that may affect both safety and operational efficiency. These surveillance limitations become increasingly significant as UAV operations expand across commercial, governmental, and public safety applications, highlighting the need for enhanced surveillance technologies capable of providing continuous coverage throughout the NAS [1], [2], [5], [6].

Beyond improving surveillance technologies, modernization also requires more efficient methods for managing increasingly complex aircraft operations. Performance-Based Navigation (PBN) represents one example of how advanced navigation procedures can improve route efficiency, optimize airspace utilization, and reduce controller workload by enabling more precise aircraft trajectories. However, the successful implementation of PBN depends upon accurate surveillance, reliable digital communications, and coordinated air traffic management capabilities that extend beyond navigation alone. As UAV operations continue to expand, modernization efforts must integrate these complementary technologies into a unified operational framework capable of safely supporting both conventional and unmanned aircraft within increasingly complex airspace environments [6], [11], [30].

The combination of radar limitations, communication constraints, reduced situational awareness, and low-altitude surveillance gaps demonstrates that although the legacy ATC system remains highly effective for conventional aviation, additional modernization is necessary to safely accommodate the growing diversity of aircraft operating within the NAS. These challenges have motivated the development of NextGen technologies and other modernization initiatives intended to improve surveillance performance, communication efficiency, and overall airspace safety while supporting the integration of unmanned aircraft into controlled airspace.

VI. Emerging Challenges

The aviation industry is undergoing a period of rapid technological transformation that extends beyond increasing air traffic volumes. Emerging technologies, evolving operational concepts, and new categories of airspace users are introducing challenges that were not anticipated when the current ATC system was originally developed. While legacy ATC infrastructure continues to provide safe and efficient

services for conventional aircraft, the integration of unmanned aircraft, cybersecurity concerns, human factors, artificial intelligence (AI), and evolving regulatory frameworks are reshaping the future requirements of the NAS [1], [2], [5], [6], [27], [33].

One of the most significant emerging challenges is the integration of unmanned aerial vehicles (UAVs) into controlled airspace. Unlike conventional aircraft, UAVs vary considerably in size, performance characteristics, communication capabilities, and levels of operational autonomy. Many operate at low altitudes, conduct BVLOS missions, or rely on automated flight management systems that differ substantially from traditional piloted aircraft operations. These differences require ATC systems capable of safely managing increasingly diverse aircraft while maintaining efficient traffic flow and separation standards [1], [2], [6], [25], [28].

Table 3 summarizes the principal cybersecurity threats affecting modern air traffic management systems and identifies representative mitigation strategies that support the secure integration of emerging surveillance and communication technologies.

Table 3: Cybersecurity Threats and Mitigation Strategies for Modern Air Traffic Management

Cybersecurity Threat	Potential Operational Impact	Representative Mitigation Strategy
GNSS/ADS-B Spoofing	False aircraft position information may degrade controller situational awareness.	Signal authentication, multilateration, and cross-sensor verification.
GNSS Jamming	Loss or degradation of positioning and navigation services.	Interference detection, resilient navigation, and redundant surveillance sources.
Denial-of-Service (DoS) Attacks	Disruption of network availability affecting ATC information exchange.	Network segmentation, traffic filtering, and resilient communications architecture.
Malware / Ransomware	Compromise of operational systems and interruption of critical services.	Endpoint protection, patch management, backups, and incident response planning.
Unauthorized Network Access	Exposure of sensitive operational data and system resources.	Multi-factor authentication, least-privilege access, and continuous

		monitoring.
Data Integrity Attacks	Manipulation of surveillance or operational information.	Cryptographic protections, integrity monitoring, and anomaly detection.

Cybersecurity has also become an increasingly important consideration as modern aviation systems depend on interconnected digital communication networks, satellite navigation, surveillance technologies, and data-sharing architectures. While increased connectivity improves operational efficiency and situational awareness, it also introduces opportunities for cyber threats that may affect the confidentiality, integrity, and availability of aviation systems. Protecting critical ATC infrastructure from cyberattacks has therefore become an essential component of aviation modernization and long-term operational resilience [2], [5], [6].

Human factors continue to influence the safe operation of increasingly complex airspace environments. Air traffic controllers must process large volumes of surveillance information, communicate with diverse aircraft, and make time-critical decisions under significant workload conditions. The introduction of UAV operations, automated decision-support systems, and expanded surveillance capabilities has the potential to improve operational performance while simultaneously increasing cognitive demands if these technologies are not effectively integrated into controller workflows. Successful modernization therefore requires technologies that enhance, rather than complicate, human decision-making [5], [6],[31], [32].



Figure 2: Conceptual illustration of a modern air traffic control workstation integrating radar, ADS-B, weather, communications, and decision-support information to support controller situational awareness

Artificial intelligence and automation are expected to play an increasingly important role in future ATC operations. Machine learning algorithms, automated conflict detection, predictive analytics, and decision-support tools have

demonstrated the potential to improve surveillance performance, optimize traffic management, and reduce controller workload. However, effective implementation requires careful consideration of system reliability, transparency, human oversight, and operational trust to ensure that automated technologies complement human expertise rather than replace critical operational judgment [5], [6], [27], [33].

Finally, regulatory considerations remain a significant challenge as aviation authorities seek to balance innovation with safety. The rapid evolution of UAV technologies often outpaces the development of regulatory frameworks governing certification, operational approval, surveillance requirements, cybersecurity, and airspace access. Continued collaboration among regulatory agencies, industry stakeholders, manufacturers, and researchers will be necessary to establish standardized procedures that support the safe and efficient integration of emerging aviation technologies into the NAS while maintaining the high safety standards expected throughout global aviation [1], [2], [6], [25].

Collectively, these emerging challenges demonstrate that modernization extends beyond replacing aging infrastructure. Future ATC systems must integrate advanced surveillance technologies, secure digital communications, human-centered automation, and adaptive regulatory policies capable of supporting increasingly complex aviation operations [27], [31], [33]. Addressing these challenges provides the foundation for the modernization initiatives discussed in the following section.

VII. Statement of the Problem

Despite ongoing modernization efforts, existing ATC systems remain insufficient to fully support the safe integration of UAVs into controlled airspace. Legacy surveillance, communication, and traffic management infrastructures were developed to support cooperative, crewed aircraft operating within predictable flight environments. As UAV operations continue to expand in number, diversity, and operational complexity, these systems are increasingly challenged to provide the detection, tracking, communication, and situational awareness necessary to ensure safe and efficient operations within the NAS [1], [2], [5], [6].

Figure 3 illustrates one of the principal challenges confronting legacy air traffic control systems: the limited ability to reliably detect and maintain situational awareness of non-cooperative UAVs operating near commercial airports. As UAV operations continue to increase, surveillance limitations create operational uncertainty that may affect conflict detection, controller decision making, and overall airspace safety.

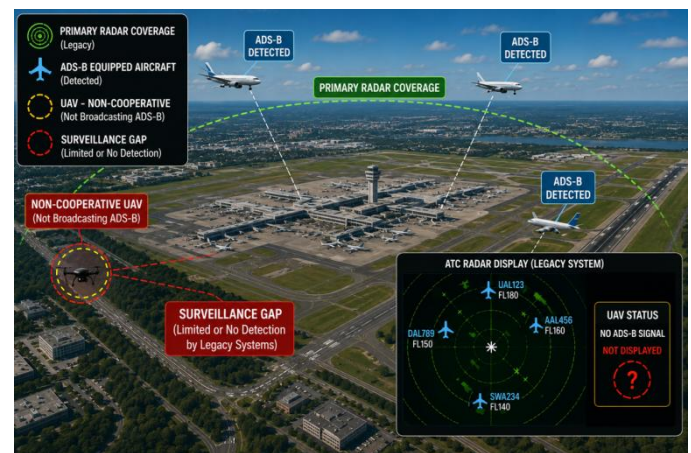


Figure 3: Conceptual illustration of the surveillance challenges associated with detecting a non-cooperative UAV operating near a commercial airport using legacy air traffic surveillance systems

Although modernization initiatives have improved selected aspects of ATC operations, many existing technologies continue to rely on assumptions that do not consistently apply to contemporary UAV operations. Small radar cross sections, low-altitude flight profiles, non-cooperative aircraft, autonomous flight capabilities, and diverse communication architectures introduce operational characteristics that differ substantially from those of conventional aircraft. Consequently, surveillance gaps, communication limitations, increased controller workload, cybersecurity concerns, and inconsistent regulatory implementation continue to present challenges for maintaining safe and efficient airspace operations [1], [2], [5], [6].

The central research problem addressed in this study is that existing ATC systems were not designed to safely accommodate the growing integration of UAVs into controlled airspace. Although numerous modernization initiatives have improved individual ATC capabilities, most have addressed surveillance, communications, automation, or cybersecurity as separate technical problems rather than as interdependent elements of a larger air traffic management system. Consequently, the combined influence of these interacting components on overall operational safety remains insufficiently understood. This fragmented approach limits the ability of aviation stakeholders to comprehensively evaluate modernization strategies or determine how multiple system components interact to influence safety, efficiency, and operational resilience [2], [5], [6].

Addressing this problem requires more than incremental technological upgrades. Effective modernization must consider ATC as an interconnected system in which surveillance performance, secure communications, human factors, automation, regulatory policy, and operational procedures function together to influence overall safety and

efficiency. Without a comprehensive systems-level approach, continued growth in UAV operations will increase operational complexity while challenging the ability of legacy ATC systems to maintain the high levels of safety expected throughout the aviation industry [1], [2], [5], [6].

This research addresses these challenges by establishing the need for comprehensive ATC modernization and providing the foundation for the subsequent examination of surveillance limitations, modernization technologies, and integrated system solutions presented throughout this study.

The challenges associated with integrating UAVs into the NAS demonstrate that maintaining existing ATC capabilities through incremental improvements alone is unlikely to meet future operational demands. As air traffic volumes continue to increase and UAV operations become more diverse, ATC systems must evolve beyond legacy architectures to support enhanced surveillance, secure communications, improved situational awareness, and more adaptive traffic management. Modernization is therefore necessary to preserve the safety, efficiency, and reliability of increasingly complex airspace operations [1], [2], [5], [6].

Effective modernization extends beyond the adoption of individual technologies. Rather, it requires the coordinated integration of surveillance systems, communication networks, automation, cybersecurity protections, operational procedures, and regulatory frameworks into a unified air traffic management environment. Viewing these capabilities as interdependent components of a larger system enables modernization efforts to address operational complexity more comprehensively while improving resilience, scalability, and overall system performance [2], [5], [6].

Several emerging technologies and operational concepts have been proposed to support this transformation. These include advanced surveillance methods capable of improving UAV detection and tracking, secure digital communication architectures, data fusion techniques that enhance situational awareness, artificial intelligence applications that support operational decision-making, and cybersecurity measures designed to protect increasingly connected aviation infrastructures. Collectively, these concepts represent promising directions for improving the safe integration of UAVs while supporting the continued evolution of the NAS. However, the relative strengths, limitations, and implementation challenges associated with these approaches require careful evaluation before widespread adoption [2], [5], [6].

Understanding how these modernization concepts address existing ATC limitations is essential for identifying effective strategies for future airspace management. Accordingly, the

following paper examines the contemporary literature to evaluate current knowledge regarding UAV detection challenges, surveillance technologies, cybersecurity considerations, and emerging solutions that support comprehensive ATC modernization.

VIII. Conclusions

The rapid growth of UAV operations presents one of the most significant challenges confronting modern ATC. As demonstrated throughout this paper, legacy ATC systems were developed to manage cooperative, crewed aircraft operating within comparatively predictable airspace environments. While these systems have supported decades of safe aviation operations, they were not designed to accommodate the increasing complexity introduced by diverse UAV platforms, autonomous operations, evolving communication technologies, and emerging cybersecurity threats. Consequently, continued reliance on legacy capabilities without comprehensive modernization may limit the ability of the NAS to maintain its longstanding standards of safety, efficiency, and operational resilience [1], [2], [5], [6].

This paper has established the operational context for ATC modernization by examining the evolution of air traffic management, the rapid expansion of UAV operations, the limitations of legacy ATC infrastructures, and the emerging technological and operational challenges confronting the aviation community. Collectively, these factors demonstrate that modernization requires more than incremental technological improvements. Instead, it demands a coordinated, systems-level approach that integrates surveillance, communications, automation, cybersecurity, regulatory frameworks, and human factors to support the safe coexistence of crewed and uncrewed aircraft within increasingly complex airspace [2], [5], [6].

Although the need for modernization is evident, identifying the most effective strategies requires a comprehensive understanding of existing research and technological developments. Therefore, the next paper examines the contemporary literature on UAV detection, surveillance technologies, cybersecurity, and ATC modernization to evaluate current knowledge, identify persistent research gaps, and establish the evidence base for the integrated modernization framework developed throughout this research.

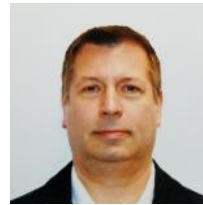
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